

Developing a Strategic Plan for Forest Public Library
Part One: Mission, Vision & Value Statements, Environmental Scan,
and SWOT Analysis

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Abstract

Forest Public Library is the subject of a two part organizational analysis. This first part is comprised of a literature review exploring uncooperative library staff behavior, specifically: bullying co-workers, insubordination towards management, filing grievances against the library, and unwillingness to accept and be trained in new technologies and skills. The analysis also includes new mission, vision, and value statements that reflect the library and the community's changing needs in an effort to continue to succeed in playing a vital role in information access. The environmental scan then goes over the characteristics of the library and the community to which it belongs. An analysis of strengths, weaknesses, opportunities, and threats follows the environmental scan. This analysis is particularly valuable as Forest Public Library faces a number of issues shared by other public libraries today.

Keywords: Forest Public Library; public library; organizational change; environmental scan; SWOT

Part One: Mission, Vision & Value Statements, Environmental Scan, and SWOT Analysis

Forest Public Library, located in Forest, New Jersey, faces many challenges due to a halted renovation project, stagnant and uncooperative staff members, and geographic barriers that discourage some community members from visiting the library. These problems strain the library's already inadequate budget by funneling much needed funds into litigating grievances, paying fines, and spending money to fix the library facilities. Still, the library remains a thriving hub of community activity, and Forest continues to have a great deal of support for the institution. A strategic plan is needed to help the library overcome its difficulties in order to achieve its promise of excellence in all service areas, to improve staff relations, and to draw in more patrons. A review of the literature on uncooperative library staff is presented, along with an environmental scan, SWOT analysis, and new mission, vision, and value statements.

Literature Review

Libraries continue to be a valuable source of vital and pertinent information, even with the influx of technology and the digital revolution. While some predict that the digital age will bring the centuries-old library industry to an end, the digital age has not and cannot answer all the information needs of the public (Ross & Nilsen, 2000). As professionals who can link digital and print resources, the importance of libraries and librarians irreplaceable. The usefulness of libraries and librarians today has been the concern of researchers and institutions associated with them (Abifarin, 1997; Titangos & Mason, 2009), since libraries are faced with a myriad of problems as a result of the digital revolution.

In the midst of organizational change, management may be confronted with an uncooperative and resistant staff. Forest Public Library, the subject of our environmental scan and SWOT analysis, has undergone many challenges in its recent transitional period, and one of the biggest issues it faces is an uncooperative staff. Issues include bullying, the filing of grievances by staff against management that costs the library thousands of dollars each year, and staff resistance to information technology (IT) utilization. This review will analyze the literature on the lack of cooperation on the part of library staff. It will also explore the types and causes of conflict. The paper finally discusses some suggested steps that may help address the lack of cooperation of library staff.

Resistance to Technological Change

Current discussions about problematic issues concerning librarians revolve around the challenges posed by the digital and technological revolution that have changed how patrons access library materials (Edwards & Walton, 2000; Hudson, 1999; Ramzan, 2004; Ramzan & Singh, 2010). Technological changes have been driven by the needs of the library, as in library housekeeping systems and online database searching, and the needs of the user, as in the provision of public access to networks (Farrow, 1997). These technological changes continue to raise human resource issues. One of those issues is the resistance among certain library professionals and staff to embracing technological change.

As far back as the mid-1990s, researchers such as Rowley (1996) observed that most veteran librarians were overwhelmed by the new digital and technological systems. Well into the twenty-first century, the problem still exists of some librarians lacking competence in coping with the automated library systems. Such functions include: cataloging, serial checking, circulation, accounting and ordering (Hudson, 1999; Ramzan & Singh, 2010; Ramzan, 2004). Indeed, the sophistication of information technology has altered old methods of serving library patrons in complex ways, posing challenges for librarians to cope with.

Some of the problems identified by scholars are lack of knowledge, a phobia of using computers, and the failure of management to motivate incompetent librarians in this regard (Hudson, 1999; Edwards & Walton, 2000; Rowley, 1996). The internet and Web 2.0 have become a necessary part of how business must be done in libraries today (Arif & Mahmood, 2012). Librarians lacking competency in information technology often find themselves in situations where they are not able to help patrons which results in librarians experiencing low self-perception for not being able to perform basic expectations (Hudson, 1999; Ramzan, 2004).

Several studies have elucidated the factors associated with staff attitudes regarding the use of information technology in their libraries. These factors include: age (Farrow, 2007; Melchionda, 2007; Morris & Venkatesh, 2000; Spacey, Goulding, & Murray, 2004), recency of attaining professional qualifications (Ramzan, 2004), perceptions of the usefulness of IT

(Spacey, Goulding, & Murray, 2004), level of IT knowledge (Ramzan, 2004), recency of experience in using IT (Jones, 2002), level of use of IT (Ramzan, 2004; Spacey, Goulding, & Murray, 2004), and subjective norms (Morris & Venkatesh, 2000; Spacey, Goulding, & Murray, 2004).

Farrow (2007) explains that in the new information era, tensions can arise among staff with the increased emphasis on training for new skills. Staff who are older and more experienced may be more resistant to changing their ways during any organizational transition. Older staff can view automation as a “threat to their way of working” (Farrow, 2007, p. 322). They may perceive their jobs to be in jeopardy as their own skills become obsolete. Additionally, they may experience stress and anxiety because their status of being the experienced, competent staff member may erode as they are not able to grasp the essentials of IT as quickly as the youngest, newest junior staff members.

In her review of the literature on attitudes and roles of librarians in the age of the internet, Melchionda (2007) found that more traditional librarians viewed the internet as a threat to the prestige of their profession. Additionally, many traditional librarians felt their jobs threatened as new roles and positions called for people better trained in the use of technology. Spacey, Goulding, and Murray (2004) also found that age affected perceptions of the ease of use of the internet, with older staff viewing the internet as more difficult to use than their younger

counterparts. They also expressed less confidence in their IT and computer skills compared to younger staff.

Beyond age, Spacey, Goulding, and Murray (2004) found that attitudes of library staff toward using the internet at work were related to whether they intended to use it, with positive attitudes directly correlated to positive intentions to use the internet at work. Also, staff who perceived the internet as useful had more positive attitudes towards it and a higher intention to use it.

Other Sources of Conflict

If librarians are uncooperative, bad tempered, or rude to colleagues or patrons, they can damage the reputation of the library, drive away patrons, and harm staff morale. Allowing negative attitudes to continue unchecked can send the signal that bad behavior is tolerated and even acceptable. There are many ways in which librarians can be uncooperative. Librarians may speak inappropriately to customers, object to requests made by patrons, or ignore patrons. They may also bully and misinform library patrons who most need their attention (Hannabuss, 1998).

On a micro level, librarians may be apathetic or resistant to completing assignments given to them by their supervisors; they may be poor team players with other colleagues and may sometimes indulge in undesirable social behaviors such as gossip, threats of violence, passive-aggressive acts, harassment, and misrepresentations (Clapp, 2011; James, 2002; Spacey, et al.,

2004). Negative and difficult behaviors are often the expression of an underlying problem or struggles that are not being addressed. Sometimes employees who engage in these behaviors are simply negative and unhappy people who have morale problems wherever they go (Clapp, 2011). They may lack self-awareness and repeatedly blame others, bad luck, and favoritism for their problems.

Another issue that can emerge is role conflict. There may be confusion about responsibilities and how roles may overlap or duplicate one another (Edwards & Walton, 2000). This confusion may result in staff becoming territorial in their work and losing sight of the bigger goal of working together to advance the institution as a whole (Jannetta, 2006). Other issues that can create conflict include interpersonal conflicts with management and coworkers or a lack of knowledge or understanding of particular library services and their value.

Some libraries also operate under union contracts and this can create some unintended and negative consequences for staff-staff and staff-management relationships. Although unions ostensibly exist to protect workers and promote equitable and fair working conditions, they can encourage an “us versus them” mentality between staff and management. In a union environment, organizational change can be hampered by contracts which require all changes to be carefully negotiated and considered (Johnson, 2002). Both staff and administration may struggle to make necessary changes or additions to the contract until it is expired. Furthermore,

unions can make it difficult to get rid of underperforming employees, particularly those with seniority. This can result in management and staff having to endure the negative behaviors of problematic staff with little recourse.

Overcoming Staff Resistance to IT Utilization

It is the recommendation of scholars that the first step to overcoming resistance to IT utilization is to work at developing openness and flexibility in librarians to assimilate new technologies (Ramzan, 2004; 2007; Melchionda, 2007; Hudson, 1999). As observed by Melchionda (2007), “A native inclination to face changes, an understanding of new technologies and of clients’ needs and a proactive service attitude will be the winning traits to drive librarians into the digital future”(p. 135). It should not be taken for granted that trained librarians automatically possess the knowledge and skills of innovative computer technology or the functions of new software and computer applications. The very fast pace at which IT is evolving makes previously acquired skills of librarians quickly obsolete. These skills need to be updated with the evolving technologies to keep the utility of library professionals and staff abreast with patrons’ needs.

Management should make it a policy to hold frequent in-service training for all librarians. Older and technophobic librarians should be guaranteed a friendly learning environment that drives away the fear of innovation and instills in them the confidence to adopt new IT resources.

Regular in-service training is paramount to ensure familiarity with and mastery of these IT novelties that have now become an integral part of the information professions today (Janes, 2002).

Overcoming negative behaviors in the workplace:

Negative behaviors in the workplace can stem from two sources: librarians' idiosyncrasies, and how librarians handle patrons' negative attitudes in the library. Idiosyncratically, librarians may engage in gossip, spread unfounded rumors in the workplace, libel, and undermine colleagues. Too often, some of these behaviors get overlooked by management and nothing is done to curb them. There should be workplace policies that discourage such undesirable employee habits. Culprits should be punished after reprimands fail to change such behaviors. Other steps may help stop or alleviate these problems, such as reassigning offenders to different sections where it may be difficult to indulge in negative acts.

Dealing with Underperforming Employees

To solve the problem of underperforming staff, there must be proper management apparatus in place. Equitable distribution of the workforce across shifts and departments and proper placement of staff in their areas of interest or expertise are some of the successful approaches. Layoffs, loss of jobs, and expansions of service, among others, have led to a smaller workforce with each employee carrying a heavier workload (Hudson, 1999). Workers confronted

with unrealistic expectations may underperform due to job-related stress. Ultimately, it is paramount that management take an interest in the work of each staff member. Where deficiencies are noted, management should confer with the staff member involved to determine the underlying cause. Touching base will help identify the problem of underperformance more effectively and will promote efficiency within the library.

Conclusion

Rapid technological developments have impacted libraries in profound ways. As libraries reconsider new roles and services, conflicts will continue to emerge among and between staff and management of libraries. Although not all conflict is negative, uncooperative staff can inhibit libraries from performing at their best. To prevent and overcome negative behaviors in the workplace, libraries should include regular, mandatory training for staff, establish of clear policies for work and behavior, enforce consequences for problem behaviors, and procure a flexible staff open to learning new skills. Managers should work to create a climate of trust by rewarding staff who make positive and exemplary contributions to the workplace, and by judiciously assigning staff to areas of work according to their strengths and interests.

Forest Public Library Vision, Mission, and Value Statements

Vision

Our vision for Forest Public Library is that of a community hub that inspires literacy, creativity, and on-going learning for both patrons and staff. Our library will create a space where members of the community come to learn, share, and connect with one another.

Mission

At Forest Public Library our mission is to build a community environment that fosters education, engagement, and enjoyment through the use of diverse programs that celebrate members of the community and expand relationships between patrons and staff. We are dedicated to creating an innovative library that uses emerging technologies to give clear access to information services.

Values

Forest Public Library will achieve these goals by providing excellent service to our patrons in the form of staff that are both knowledgeable about library services and current and emerging technologies. The library will provide staff with ongoing training to keep them up to date on the latest technological innovations. In order to chart our progress and see areas of opportunity we encourage both staff and patrons to provide feedback on how we are doing and what changes we could implement to preserve our welcoming and accessible library. Our knowledgeable staff can assist patrons with finding solutions to their information needs and can teach patrons how to use technology in the library to help them achieve their information goals.

In addition to these educational opportunities, the library will provide a variety of programming for all ages, cultures, and socioeconomic backgrounds to build a strong sense of community at the library.

Environmental Scan

History and Community

The borough of Forest Public Library was primarily an agricultural community until the mid-20th century. By the 1930's the area was still a small town with less than 1,000 residents.

After World War II the population boomed as the area transformed into a suburb for commuters to New York City. During this population growth, the library moved from a small room over a firehouse into the Ponds Memorial Building, a public works structure built in 1936. At that time, the entire library collection fit on the main floor but by 1971 the library added a balcony to expand the growing adult collection and the building's basement was renovated into a children's department.

In 1998 voters approved a \$2.6 million referendum to renovate and expand the library facilities. Construction began in 2002 but the work was delayed and expenses mounted. In 2005, the borough declared the contract in default. Since then, the library was able to open a new wing, but the original building remains unusable. The new wing houses the children's collection on the main floor, the adult collection in the basement, and the teen collection in a corner of the adult

area. The library has hired a new architect and is in the process of continuing the renovation (Birchenough, 2013).

The community is highly educated and family oriented. 96.3% of the population is in possession of a high school diploma, 52.7% have bachelor's degrees, and 21% have graduate degrees. The community is well known for being a great place to raise children and 42% of households have children under 18 (Macmillan, 2001). Seniors make up a large portion of the community as well, with 26% of households having someone 65 years or older. Median household income comes in at \$113,965, making the borough fairly affluent (U.S. Census Data, 2010). There are good public schools and the area boasts a low crime rate.

Funding

The majority of funding for the borough's library comes from property taxes. According to New Jersey state law, public libraries receive at least $\frac{1}{3}$ mil, or \$.33 for every \$1,000 of assessed property values from their boroughs. While the high property values and median income of the area ensure this is no small amount, it is not sufficient to cover the library's operating costs. The funding is not necessarily consistent, and if property values fluctuate, so will the budget. In 2014, the borough approved a one-time supplemental bonus for the library to make up for the budget shortfall, but it is unrepeatable and un-extendable.

The library also receives a small amount of state aid which provides additional funding per capita. At the present, the library state aid program is only 34% funded, amounting to about \$.42 per person annually. Full funding through state aid would provide \$1.11 per person (New Jersey Library Association, 2015). Due to the tight budget, special projects are often dependent on donations from the community.

Economic Trends

As indicated by the high median income, the borough is strong economically. Census data from 2010 to 2013 indicated a 1.6% growth in the overall population of the town, which may bring a proportional increase in property taxes if more people move to the area and purchase homes (U.S. Census Bureau, 2010). Most likely due to the higher education level in the area, Forest residents enjoy lower unemployment and higher pay than most of the state. Despite its affluent patrons, the library budget has little room left for materials since such a large portion is devoted to personnel. These costs have caused the library to have shortfalls.

Political Trends

Currently the New Jersey Library Association is sponsoring a petition to increase funding for the state aid program so that libraries in need can receive additional funding. The petition is aiming for 5.5 million dollars in aid to be added to state funds for libraries. Currently there are

two bills in the New Jersey legislature to increase the state per capita aid program by 3 million dollars (New Jersey Library Association, 2015).

Another political issue the Forest Public Library is facing is tied to the new Common Core Curriculum. The state of New Jersey adopted the Common Core Standards in 2010 (New Jersey Department of Education, 2015). The new standards have led to an increased demand for leveled fiction. The concept of leveling fiction and organizing or labeling children's sections of libraries by level is opposed by the American Library Association, and restricting access “violates the Library Bill of Rights” (American Library Association, 2010). While the library wishes to meet the public's needs, it must also adhere to its principles and the reality of the monetary issues it faces. The curriculum is also controversial, and many local teachers and parents reject anything that ties into the common core. Anecdotally, many of the families opted out of this year’s testing.

Sociocultural factors

The town is predominantly white (92.7%), with Asians as the second largest demographic at 4.2%, and Hispanics, African-Americans and other races making up the other 3.1%. There is a small immigrant population in the borough. The immigrant population present tends to use the library and attend storytimes to expose children to English. The borough trends older, with the median age being 40 years. 9,442 (77.2%) of the town’s residents are over 18. The library sees

heavy use from primary and secondary school aged children, who account for about 22.5% of the population, and 42% of households in the community have children. The ratio of men to women is nearly even, with 51.1% of people being female, and 48.9% male. As of 2010 there are 4,335 occupied housing units, and 4,041 of those units are owner occupied, so 93.2% of residents own their own residence which is a boon as most library funding is derived from property taxes (U.S. Census Bureau, 2010).

Vendors

The library is a member of the Bergen County Cooperative Library System (BCCLS). BCCLS (pronounced “Buckles”) is a consortium of 75 libraries, 61 of which are in the borough’s home county. Library patrons can borrow books and other materials from any of the libraries in the consortium. BCCLS purchases library software and digital collections for the entire consortium, so Forest Public Library gets these services cheaper than it could individually but does not have the opportunity to pick and choose which vendors it uses for these services.

As far as their physical collection, Forest Public Library orders most books from Baker & Taylor using a 40% group discount. All media items are purchased using Amazon. Occasionally, Amazon, Barnes and Noble, and other retailers are used for items that are in-demand. Furniture and supplies are occasionally purchased from library vendors such as DEMCO and Brodart but recently the library has been able to get better deals by purchasing supplies from Staples and

furniture from IKEA. However, IKEA won't honor the library's status as a tax exempt organization, creating potential financial issues since government organizations are not allowed to pay taxes in New Jersey.

Competitors

The Forest Public Library's main competitor is one due to geography. Railroad tracks divide the area in two with a library on each side. Each side's population therefore tends to go to whichever library is on their side of the tracks, so Forest Public Library does suffer from a loss of potential patrons to the other library. The affordability and convenience of downloadable and streamable content also provides competition for the library. As mentioned before, the community has a high median average income, and so can easily fit such content into their personal budgets, decreasing their need for library services such as checking out books, cds, or dvds.

Technological Developments

Like most public libraries, Forest Public library provides free wi-fi access for users, as well as having computers for use. Some of the computers are owned and maintained by the library. Others are owned and maintained by BCCLS and are on a separate network with separate printers. This can cause confusion for patrons and staff. The library has a printer, scanner, photocopier, and a fax machine available for use by patrons. In addition to this, the library also

boasts an AWE all-in-one touchscreen early literacy computer station for helping young children learn. In its collection, the library boasts 12,710 e-books, 1,008 audiobooks, 2,943 DVDS, and 65 video games. The Forest Public library does not circulate personal computing devices such as laptops, e-readers, or tablets (Borough of Forest, 2015).

In recent years, the previous director did not feel she had a comprehensive grasp of new and emerging library technologies, and also acknowledged that some staff members were not technologically savvy. As a result, there was less focus and emphasis on working with new technology. The new director, however, is a tech enthusiast and may seek to invest part of the library budget in that area.

Legislative and Regulatory Developments

There has been a history of litigation by the borough concerning the 2002 renovation. Failure to complete the renovation along with ballooning costs caused the borough to declare the contract in default. The litigation was finally settled for \$140,000 in favor of the library, however \$272,000 was spent in legal fees (Birchenough, 2013). The construction was done so poorly and caused enough damage that the library is not currently up to code. Other legal matters continue to plague the library as well, mostly due to staff members filing grievances with the union. Dealing with these grievances has cost the library thousands of dollars.

SWOT Analysis

Strengths

Community.

Forest residents value municipal services, including the library. Since the community is consistently ranked on regional and national lists of good towns for families, many younger residents were attracted to the town particularly for these services. Long-time residents also value the boost that these accolades give the real estate market, and want to continue to cultivate the town's reputation. Residents demonstrate their support of the library with their usage of services. 61% of the residents have library cards. In 2014 the library conducted 7,145 reference transactions, served 8,672 computer users, and checked out 90,507 physical items in addition to 2,732 electronic items (Borough of Forest, 2015). Despite heavy library use, there is little tension between library staff and patrons. Library staff seldom has to deal with behavior problems or irate library users since most patrons are respectful. The few disruptions usually come from the middle school users during the peak after-school hours.

The town council also supports the library, enough that in 2014 they granted the library a one-time supplemental bonus of \$35,000 to cover operating expenses for the year. The Library Board is typically supportive of the director and has a comprehensive vision of library service. The appointees serve as liaisons between municipal leaders and the library and are strong resources for collaboration. The borough's Department of Public Works maintains the library

facility and is willing to assist with special events such as “Truck Day,” in collaboration with the library and local emergency services.

The school district is also eager to collaborate with the library and allows outreach visits both in the school and in field trips to the library and will publicize library events. The Friends Organization is also very dedicated and raises money for the library through special events, including a large annual book sale.

Youth Services.

Since 42% of Forest households have children under 18 (United States Census, 2010), and many older residents are regular caregivers for their grandchildren, youth services are very important to the community. Children’s programs, especially storytimes, are popular and well-attended. In 2014, in coordination with an early literacy initiative called Raising Readers with the Forest Public Library, storytime schedules became consistent and year round with no registration, participation caps, or residency requirements. The storytime curriculums have been revamped to be more fun and interactive with songs and movement at every level.

In addition to storytimes, regular children’s programs include music programs, therapy dog visits, drop-in crafts, and teen maker programs. The library also offers special events and performances throughout the year, particularly during the 8 week summer reading program. Since the library is located next to the middle school, some classes will visit during the year to

search for books for assignments. The middle school students are heavy library users with 60-80 students in the library every day after school. All kindergarten students receive a library card through the library's outreach program with the school.

The children's collection is also improving to meet the needs of the community. Forest Public Library received a grant from the NJ State Library in 2013 to have the SWAT Team Consultants visit the children's room and make suggestions for the library to improve service in this area. Among the team's top recommendations was a complete overhaul of the long-neglected book collection. Since summer 2013, 40% of the books have been removed from the collection. This allowed staff to make more room to meet industry standards for shelf capacity, create displays, and to remove all books from the top shelf which is out of reach for most children. Along with the weeding, came an intensive project to rebuild the collection by purchasing attractive copies of classics, updated nonfiction, and more modern contemporary fiction, especially high-demand titles. Thanks to this revitalization, circulation of juvenile materials increased 6% in 2014(Borough of Forest , 2015).

BCCLS.

As a member of the BCCLS consortium, Forest Public Library is connected to 75 public libraries. Forest Public Library patrons benefit from being able to use their cards at any system library to borrow items and can also return items to any member library. Items are also shipped

between member libraries to fulfill patron requests. As a small organization, Forest Public Library benefits from access to larger and better funded collections. BCCLS membership also supplies Forest Public Library with some expensive technology that the library could never finance individually. BCCLS also pays for online content including databases, Overdrive, Zinio, Hoopla, and Naxos. In fact, BCCLS has been a trailblazer in trying software intended for multi-branch libraries for use by a large consortium (Bergen County Library System, 2015).

BCCLS also provides technology training through webinars and through small classes on site in a computer lab at BCCLS headquarters. BCCLS offers meetings to share ideas for programming, collection development, and policy. Some training sessions will highlight new technology or allow library staff to preview equipment in person. With these free programs, even libraries with tight budgets can afford to send staff for training.

Weaknesses

Facility.

The library facility is one of the biggest weaknesses faced by the library. Since renovations were never completed, the space is too small and does not have a logical flow to it. The adult collection is stuck in a basement with no natural light. The only meeting spaces available for library and community programs are the staff room and the storytime room. Both spaces are problematic. When groups are using the staff room, library employees do not have a

place to take breaks. Groups that use the storytime room are often disturbed by the noise of children playing and displace the young people who like to congregate there. The library does not have a space for teens, despite the heavy library use by this age group.

Every day after school the children's room is filled with middle school students who crowd the room and are intimidating for younger children and families. The YA books occupy a small corner of the adult department downstairs and teens rarely venture down there since there is no space to sit and they are not allowed to talk in that area. The children's collection is awkwardly divided in the space and staff have a limited line of sight due to 6 foot tall bookshelves angled throughout the room. The building also has severe engineering and design problems. Automatic double doors in the lobby open wide leaving circulation staff at the front desk freezing in the winter and too hot in the summer. Bathrooms are not adequately ventilated causing a noticeable sewage smell. Lighting is weak and dim so it is difficult for staff and patrons to see. The building also does not meet fire codes or safety standards.

Since litigation regarding the failed renovation and construction has been settled, the borough has hired a new architect and is currently in the design phase for a new project. While this has an opportunity to improve the library visually and functionally, the community is understandably skeptical and cautious. Also much of the budget may be dedicated to just fixing safety issues and community members may end up feeling they do not get as much benefit from

the renovation as they expect. If this project goes well it could be wonderful for the library.

However, if the renovation goes over-budget or does not impress community members, it could turn them against the library.

Geography.

In addition to a flawed facility, Forest Public Library struggles due to geography. The train tracks that make the community a desirable home for commuters also run straight through town. Residents who live across the tracks prefer to frequent the neighboring library on their side. The library across the tracks is a beautiful new facility with a budget of \$1.4 million. Their better funding is reflected by a larger, newer collection and more programs that require pricey materials or paid presenters.

Library lovers cannot be blamed for taking advantage of this nearby BCCLS member. However, their reciprocal borrow hurts the reputation and funding of Forest Public Library. In 2013, Forest Public Library was fined because 23% of their cardholders' checkouts took place at the neighboring library. Since then the library has made improvements to the collection and programs to try to entice residents to return to their home library. The efforts do seem to be helping as in 2014 borrowing by Forest Public Library patrons at the neighboring library was down by more than 5%. Unfortunately, the physical boundary of the train tracks and the allure of a better funded library will continue to draw borrowers away from Forest Public Library. In order

to attract residents, Forest Public Library should enhance customer service and educate residents that their patronage helps the library.

Stagnation.

The library staff at Forest Public Library has unusually low turnover. While in many cases experienced staff are an advantage, at this library they are a problem. All of the full-time staff members have been in their current positions for at least a decade, with many serving for 25 years or more. This permanent staffing has prevented administration from building a strong team or bringing in candidates with new ideas. It has also led to mounting personnel costs that cannot be reduced. To make the problem even worse, the full-time staff are out of touch with current library practices and inept with technology, so the part-time staff and a few temps are needed just to supplement their outdated skills. This leads to uneven coverage with 95 hours of weekly staffing in the children's room, but only 24 hours in the adult department.

The union has also fostered an environment of anti-management thinking. The shop steward held the view that any consideration for the bigger picture of the organization or cooperation with administration was dangerous for staff. Her leadership was particularly litigious and even small complaints escalated into formal grievances that cost the library thousands of dollars a year to fight. In this anti-management culture, any staff members who are willing to cooperate with the administration are considered traitors. This antagonism leads to bullying of

staff members who attempt innovation or are willing to work with the director. The bullying ranges from criticism of co-workers to physical threats, and has been severe enough to cause two library assistants to leave within the past 3 years. Due to civil service laws and union restrictions, the library is stuck with the current staff until they retire.

Opportunities

Forest Public Library is on the verge of some big changes that provide opportunities for improvement. A promising new director who lives in town took over in March 2015. Architects are planning for a renewed renovation of the library facility. Patrons are feeling rejuvenated by the refreshed children's department. Long-time staff are close to retirement which will allow the organization to pursue a more positive and affordable staffing model. Also, due to the strong community connections, Forest Public Library can only benefit by increasing outreach to the schools and community organizations. This outreach can generate support in the form of donations, increased library use, and community awareness and engagement.

In the past year, Forest Public Library has already seen the advantages that change provides. Thanks to extensive collection development, merchandising, advertising, and improved programs, library attendance and circulation are up. The town feels enthusiastic and proud of the potential of the library. Hopefully, Forest Public Library can embrace the positive momentum of these improvements, and continue to modernize and grow.

Threats

Forest Public Library faces a common threat with many public libraries, particularly in affluent areas: on-demand content. While the library does offer some streaming content and free downloads, these services are not particularly popular. Most of the residents in the area can afford to purchase their own materials, and will do that when it is more convenient. Residents do not mind paying for media on iTunes or Amazon; especially when digital files do not require travel time or waiting, and should work flawlessly as opposed to scratched library discs. Many residents will also buy popular books if there are too many patrons waiting on the request list. In order to attract patrons, the library must think carefully on what services the residents actually want the library to provide. The library must offer something different from what is available to purchase.

Conclusion

Forest Public Library, despite budget and personnel problems, is a valuable resource for its community. It provides popular programs for youth of all ages in addition to standard information services. Though it lacks the facilities and collections of the nearby rival library, it has seen increased use by patrons over the past year. During a time when many libraries are seeing increased budget cuts, this library's community supplied additional funding to ensure the library could meet its financial needs. All of these factors signal a positive outlook for the library.

Going forward, the library can take steps to address the weaknesses and threats outlined in the SWOT analysis and to continue building on its strengths and opportunities. Doing so will ensure the continued support from the community that is vital to any public library.

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